

Katrina Smith Korfmacher, PhD

Associate Professor of Environmental Medicine University of Rochester Medical Center, Rochester, New York

Bridging Silos: Local Environmental Health Collaborations Leading to Primary Prevention

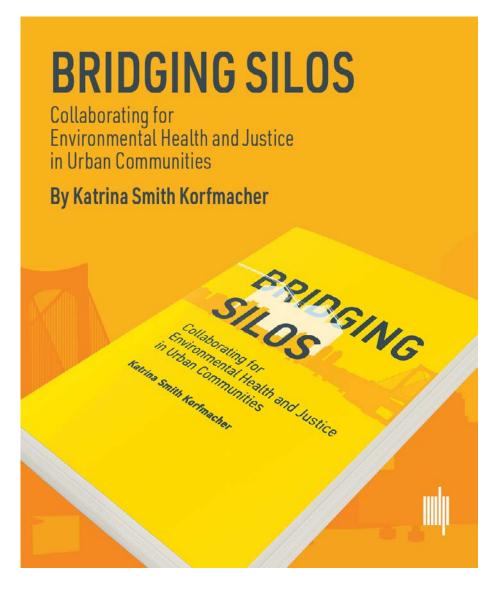
Katrina Smith Korfmacher, PhD
Associate Professor of Environmental Medicine
University of Rochester Medical Center
Rochester, New York

Amanda Reddy, MS
National Center for Healthy Housing
Columbia, Maryland

How can we promote healthy environments when we manage "health" and "environment" separately?

- 1800s: public health = environmental health
- **Today:** environment and health managed by separate "silos"
- Gaps between these silos contribute to environmental health inequity
- Local collaborations can bridge silos and improve management systems to promote environmental health equity





- Local collaborations to address environmental injustice arise all over the country
- Efforts are diverse in scope, scale, structure, and approach
- Some have successfully changed policies, systems, and environments
- Few opportunities to share lessons learned
- How can we better support local environmental health initiatives?



"Katrina has made it clear who the government works for and who it does not."



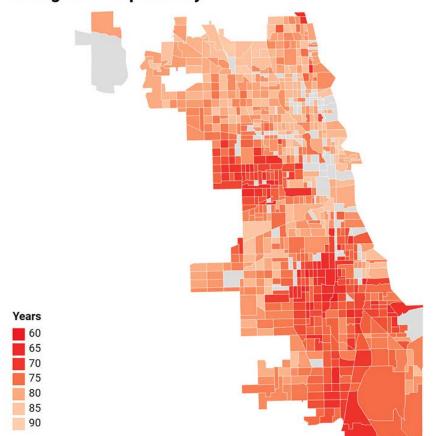


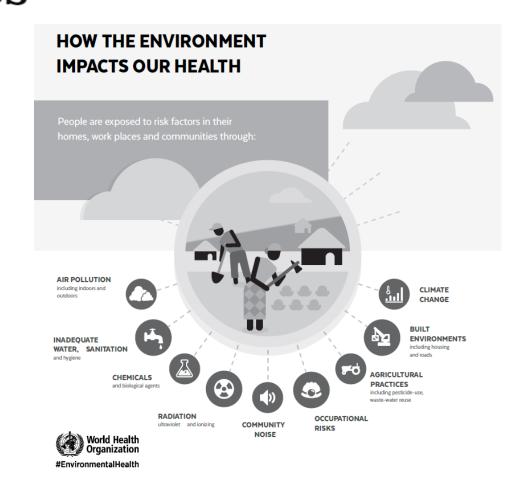




Your ZIP Code Might Determine How Long You Live—and the Difference Could Be **Decades**

Chicago: life expectancy







WHAT IF WE TREATED PUBLIC HEALTH LIKE AN ECOSYSTEM?

Lessons from COLLABORATIVE ECOSYSTEM MANAGEMENT

for

LOCAL ENVIRONMENTAL HEALTH INITIATIVES



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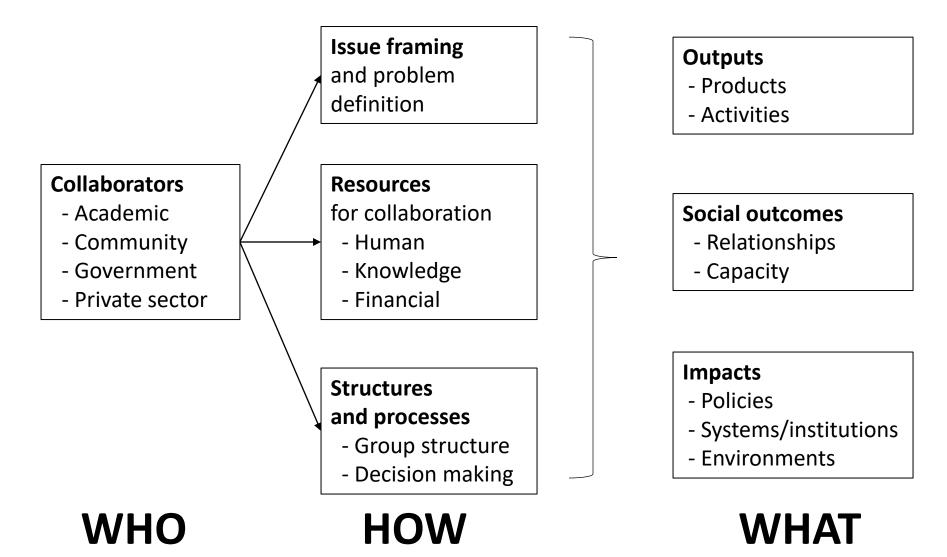


Three Case Studies

- Rochester, New York: Coalition to Prevent Lead Poisoning (reducing lead in pre-1978 private rental housing)
- Duluth, Minnesota: Healthy Duluth (promoting healthy and fair built environment [food/transportation])
- Ports of Los Angeles/Long Beach: THE (Trade, Health, Environment)
 Impact Project (integrating health equity into port/transportation decisions)



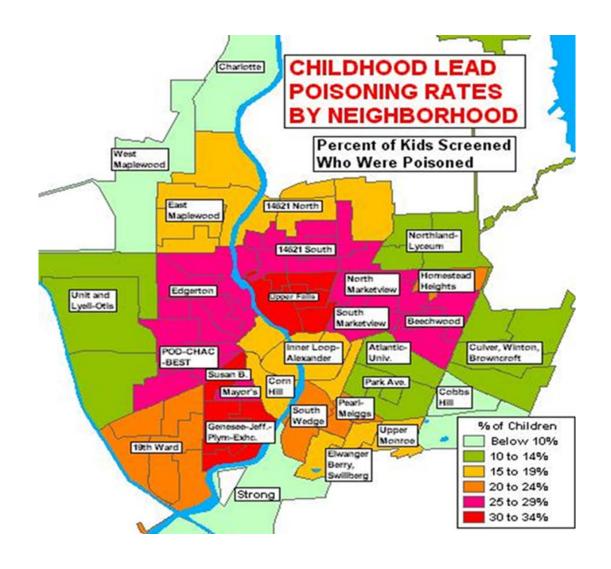
Framework for Local Environmental Health Initiatives



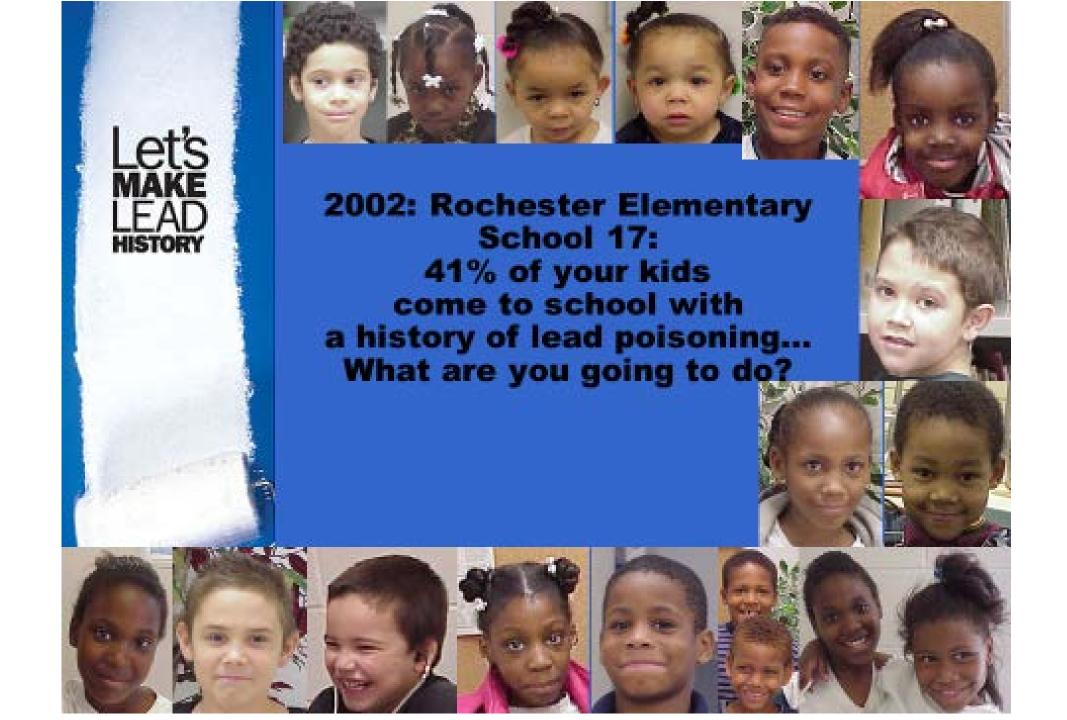
Case Study Rochester, New York



Rochester, New York 2002







Rochester, New York

Dr. Ralph Spezio Former Principal Rochester Elementary School #17



HOUSE HAZARDS: The former principal of a Rochester elementary school, Ralph Spezio began advocating for new lead safety rules after discovering that lead poisoning was common among his students, many of whom had been exposed to the toxin in their own homes. (Photo: Adam Fenster)

Rochester, New York

Coalition to Prevent Lead Poisoning

- 2000: Rochester's lead poisoning rate
 10 times national rate
- Strong secondary prevention program
- Main cause = older private rental housing
- Formed Coalition to address causes
- Focused on "science-based systems change"



Coalition to Prevent Lead Poisoning

Reframing the Problem

- Lead as a "health problem with a housing solution"
- Communications campaign
- 2004 Community Lead Summit







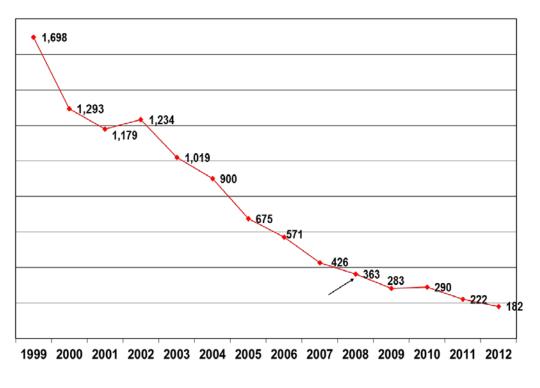


Coalition to Prevent Lead Poisoning

Knowledge and Policy

- Expert input: science committee, speakers, reports
- Get the Lead Out: local pilot study
- Local lead law (passed 2005, implemented 2006)
- Requires proactive lead inspection of all pre-1978 units every three or six years
- 183,030 inspections completed as of June 2019
- EBLL rates down 2.4 times faster than rest of upstate New York (Kennedy, 2014 Am J Prev Med)

Number of Children Poisoned / Lead Poisoning Prevention Efforts Timeline



1999-2012

For more information, visit Cityofrochester.gov/lead

Coalition to Prevent Lead Poisoning

Additional Impacts

- Coalition served as model for local initiatives
- Ongoing support for implementation
- Evaluation of lead "system"
- Efforts to advise other cities
- Informing state/federal programs





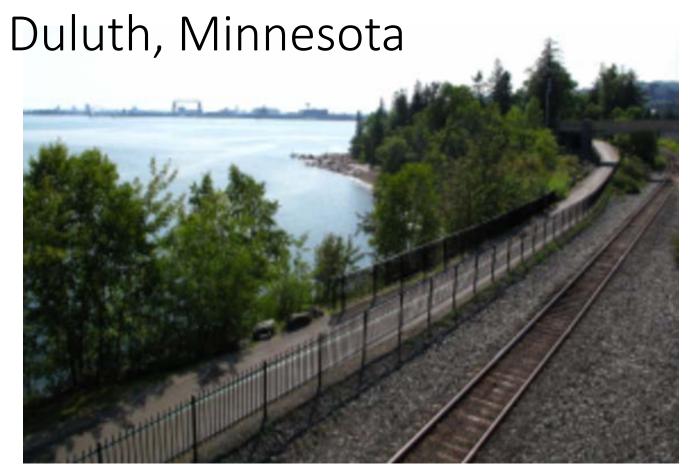




Case Study

Duluth, Minnesota



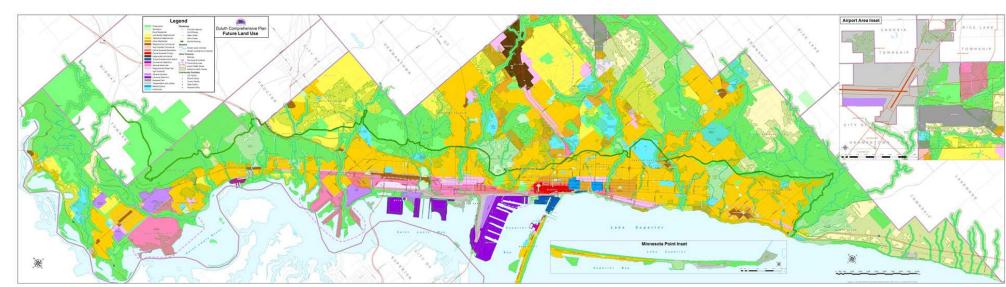


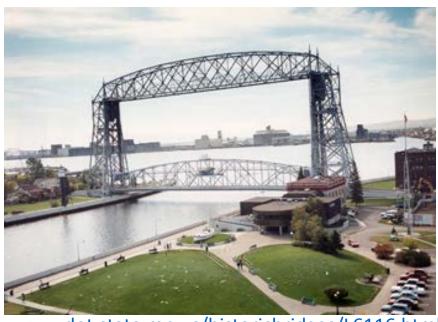




Healthy Duluth

- Redeveloping after deindustrialization
- Strong recreation, health, other sectors
- "The tide is not lifting all boats"
- "Healthy Duluth" = multiple streams of action
- Involved multiple agencies and NGOs
- Evolving focus on health equity





www.dot.state.mn.us/historicbridges/L6116.html

Healthy Built Environment Efforts

OFO AH

- Fit City Duluth
- Healthy Duluth Area Coalition
- Health impact assessments
- Brownfields redevelopment
- Transportation equity efforts







Fit City Duluth (2007)

- Voluntary designation by governor initiated by city staff
- Initial city board transitioned to nonprofit
- "Pioneering Healthy Communities" conference
- Unnatural Causes DVD
- Focus on "systems change"



Healthy Duluth Area Coalition

- Hosted by Zeitgeist Center for Arts and Culture
- Multiple community agency members
- Coordinating forum
- Projects
 - Fair Food Access
 - Active Transportation

healthyeati

It will be easier to get healthy food.

All Duluth residents will have convenient and affordable access to fresh, healthy, whole foods on a regular basis all year long.

activeliving

It will be easier to be active.

Duluth will have a planned community transportation system which promotes active living, a healthy environment, neighborhood pride, economic opportunity, and a high quality of life in Duluth. Residents will have convenient and safe access to facilities that provide physically active recreation – creating a culture of active living.



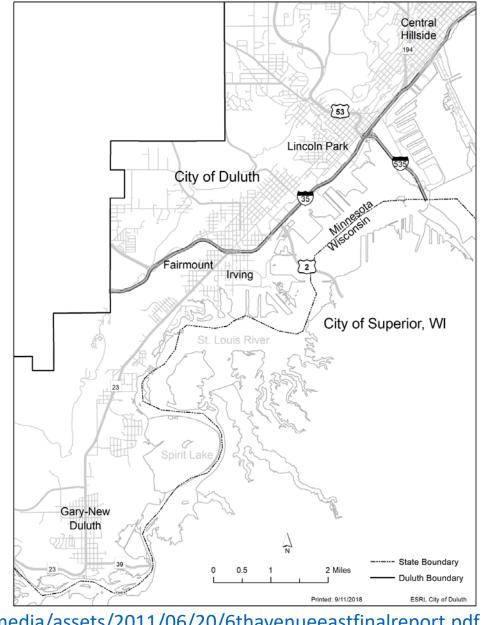
www.zeitgeistarts1.com/HealthDul/

Health Impact Assessment

- 6th Avenue Redesign (2013)
- Lincoln Park (2014)
- Gary/New Duluth (2014)



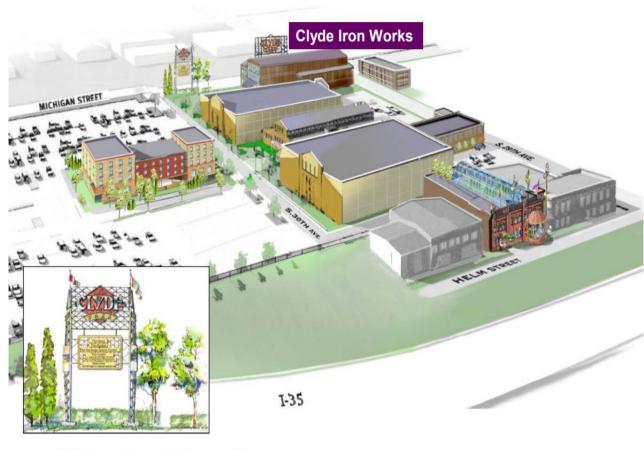
Midday on 6th Avenue East



www.pewtrusts.org/-/media/assets/2011/06/20/6thavenueeastfinalreport.pdf

Brownfields Redevelopment and Health Equity

- Extensive brownfield properties in Duluth
- Focus of Duluth Economic Development Authority
- EPA Brownfield grants encouraged public health assessment/benefits
- Redevelopment planning efforts integrated with HIA
- Minnesota Brownfields Health Indicator tool



Clyde Park

www.clydeparkduluth.com

Transportation Equity

- Bike trail planning/prioritization
- Grocery bus
- Tactical urbanism
- Street redesign projects/ Complete Streets
- Public health representation on Metropolitan Planning Organization Technical Advisory Committee



Toward Health in All Policies?

- "Health" and "fairness" in 2018 Comprehensive Plan revision
- Healthy Duluth Area Coalition: Health Equity Collaborative
- Bridging Health Duluth
- Initiatives recognized by state and national organizations
- "Health in all policies"?

"Our right to a good and healthy life should not be determined by our ZIP code, or our income, education, race, gender, or religion.... My vision is of a healthy – prosperous – sustainable – fair – and inclusive community."

Mayor Emily Larson, 2016 State of the City address



Case Study
Ports of Los
Angeles and
Long Beach,
California



Ports of Los Angeles and Long Beach, California

THE Impact Project

- 2001 town hall meeting identified "goods movement" activities as health issue
- Major concerns = air quality for people living close to ports, roads, rail yards
- Predicted continued growth of shipping, trains, trucks, warehouses
- Ports seen as "economic engine"
- Reframed ports as regional environmental health and justice priority issue



Ports of Los Angeles and Long Beach, California

THE Impact Project (LA/LB)

- Administered through University of Southern California
 - Environmental Health Sciences Center
 - Community Outreach and Engagement Core
- Partnership development (2002-2006)
 - Common local concerns about pollution from different transportation hubs
 - Reframing "goods movement" as a regional environmental justice issue
- Formed THE Impact Project (2007)
 - 4 local environmental justice groups from diverse communities
 - 2 academic partners
 - Equitable division of resources and decision making



Ports of Los Angeles and Long Beach, California

THE Impact Project (LA/LB)



Jesse Marquez
Coalition for a Safe Environment
(CFASE)

Penny Newman
Center for Community Action
and Environmental Justice (CCAEJ)



Angelo Logan
East Yards Communities
for Environmental Justice (EYCEJ)

Elina Green
Long Beach Alliance for Children
with Asthma (LBACA)



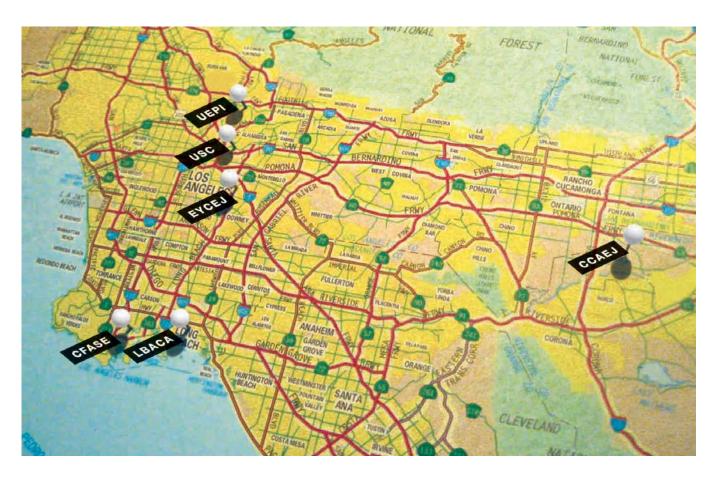
Ports of Los Angeles and Long Beach, California THE Impact Project (LA/LB)

Community-based partners:

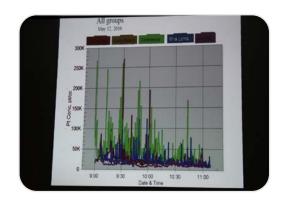
- Center for Community Action and Environmental Justice (CCAEJ)
- Coalition for a Safe Environment (CFASE)
- East Yard Communities for Environmental Justice (EYCEJ)
- Long Beach Alliance for Children with Asthma (LBACA)

Academic/research partners:

- University of Southern California (USC)
- Urban and Environmental Policy Institute (UEPI) at Occidental College



Highlights of Community-Based Efforts







Neighborhood Assessment Teams

Pollution monitoring and traffic counting in five different communities on same day at same time

A-Team Forum

Shared strategies, planned workshop for conference, and discussed future ideas for collaboration

Production of "Digital Stories"

Using a method that empowers members of community groups to write, edit, and produce their own stories

Driving Harm: Health and Community Impacts from Living near Truck Corridors

THE Impact Project

Policy Briefs

Storing Harm:
The Health and community impacts of goods movement warehousing and logistics

THE Impact Project Policy Brief Series, #4

THE Impact Project Policy Brief Series, #3

October 2010 Health a

Tracking Harm: Health and Environmental Impacts of Rail Yards

U.S. Ports' Impacts on Health and Communities

Importing Harm:

THE Impact Project Policy Brief Series, #1

October 2010

Escaping the Labyrinth

Questioning international trade and goods movement expansion in an era of climate change

rief Series, #2





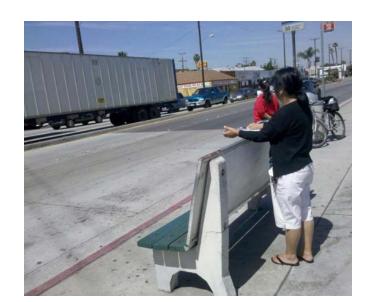


Moving Forward Together Conferences



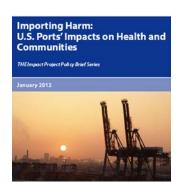
Building Partners' Capacity to Act

- Increased academic partners' understanding of community issues
- Increased EJ groups' capacity to engage in policy
- Developed diverse outreach, education, video, media materials
- Engaged residents in collecting local data ("A-Teams")
- Local plans/decisions









Engaging in Decision Processes

- BNSF Southern California International Gateway
- Expansion of I-710 freeway
 - Commented on environmental impact review
 - Supported health impact assessment
 - Joined/educated members of committees
 - Testified at hearings



THE Impact Project. 2009. *Making the Case for Change.* Matsuoka, M. 2014. *Democratizing Planning.*









National Impact

- Members of THE Impact Project on state/national committees
 - Clean Air Action Plan (CA)
 - National Environmental Justice Advisory Council
- Featured in articles, reports, websites
- Spawned the Moving Forward Network



Photo credits for THE Impact Project: Andrea Hricko



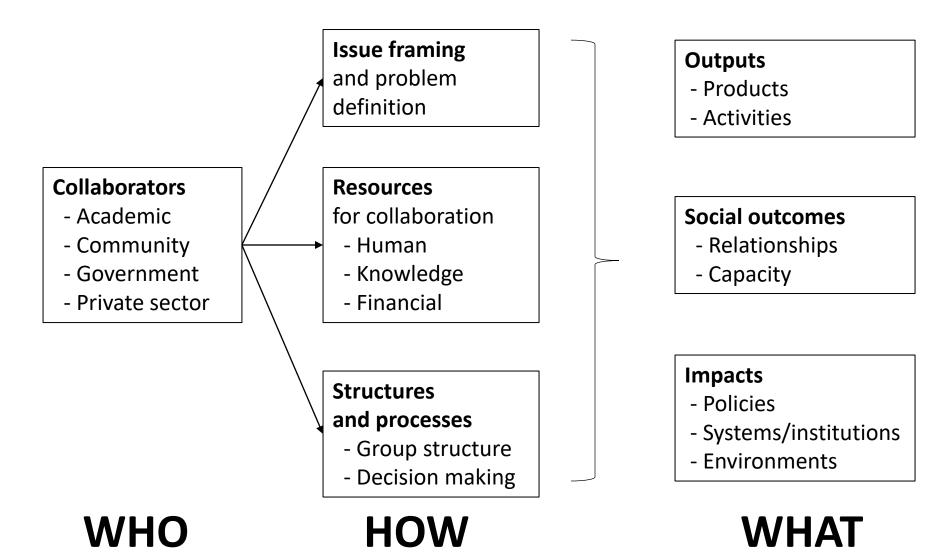
Key Accomplishments

- Built capacity of all partners
- Increased public/researcher participation in decisions
- Expanded health considerations in expansion of I-710
- Slowed BNSF Southern California International Gateway rail yard
- Spawned the Moving Forward Network
- Informed local ordinances and regulations
- Contributed to plans and policies at local, state, and national levels





Framework for Local Environmental Health Initiatives



Framework for Local Environmental Health Initiatives WHO

- Different mixes of academic, community, government, private sector
- Initiated by local stakeholders "outside" the management system
- Supported by local management system "insiders"
- State/national organizations helped
- Different kinds of groups served as "conveners"
- Role of community members/groups varied (direct/indirect)
- Wide range of targets for system change
- "Target" for change = partner but does not = leader

Framework for Local Environmental Health Initiatives **HOW**

- "Reframed issue" = longstanding issue, already improving, new focus on equity brought new energy and approaches
- Integrated health and environmental information and interests
- Each obtained human, knowledge, and financial resources differently
 - Financial resources
 - Multiple funders over time
 - All faced challenges supporting convening functions
 - Human resources
 - "Leveraged" from multiple organizations
 - "Supporting partnering" was part of someone's job
 - Knowledge resources = multidisciplinary, credible, diverse partners
- Structure/organization of efforts varied, most informal and temporary

Framework for Local Environmental Health Initiatives

WHAT

- Varied outputs of activities, depending on goals (reports, education, media, policy proposals, testimony...)
- Social outputs were key to long-term impacts
 - Development of participants' capacity for action
 - Relationships had local effects beyond initial goal
 - Relationships outside community supported dissemination
- Impacts on policies, systems, and environments
 - Impacted decision-making process and outcomes
 - Difficult to measure impacts on environment harder for health
 - Systems changes support future improvement in health equity
 - Impacts on other communities and national groups
 - Local effects beyond the initial issue

Framework for Local Environmental Health Initiatives

10 Key Themes

- 1. Health equity is a powerful idea to bring into environmental issues
- 2. Collaboration is a process, not an organization
- 3. Many kinds of groups can serve as conveners
- 4. Multiple ways to support, engage, build community partners
- 5. Boundary spanners are created, not born
- 6. "System" members = key partners, not leaders
- 7. Research can be helpful; translation is essential
- 8. Metrics: environmental versus health outcomes
- 9. Locals are listening, looking for national help
- 10. Local initiatives can have national impacts

"Bridging Silos offers hope at a time of federal inaction on pressing environmental and public health issues."

Gina McCarthy, former administrator,
 U.S. Environmental Protection Agency

For More Information

Community Engagement Core
University of Rochester Environmental Health Sciences Center

www.urmc.rochester.edu/environmental-health-sciences/community-engagement-core.aspx Katrina Korfmacher@urmc.rochester.edu

Bridging Silos: Collaborating for Environmental Health and Justice in Urban Communities. The MIT Press, 2019

Free pdf: https://direct.mit.edu/books/book/4559/Bridging-SilosCollaborating-for-Environmental

OR order with discount code MITPR

Bridging Silos

Collaborating for Environmental Health and Justice in Urban Communities By Katrina Smith Korfmacher

How communities can collaborate across systems and sectors to address environmental health disparities; with case studies from Rochester, New York; Duluth, Minnesota; and Southern California.



https://mitpress.mit.edu/books/bridging-silos